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EUROPEAN COMMISSION
DIRECTORATE-GENERAL FOR COMMUNICATIONS NETWORKS, CONTENT AND TECHNOLOGY

The Director-General

Brussels
CNECT/A2/LJ

His/Her Excellency
The Permanent
Representative of the Republic of
Estonia to the European Union

Subject: National implementation of the Artificial Intelligence Act

Your Excellency,

Thank you for Estonia's support to date in implementing Regulation (EU) 2024/1689 ("AI Act").

The AI Act establishes harmonised rules to promote the uptake of artificial intelligence in Europe, while ensuring a high level of protection of health, safety and fundamental rights. Its implementation at Member State level is of critical importance for the proper enforcement of the AI Act throughout the Union. In particular, a fully operational national governance framework is essential to ensure that European citizens, businesses, and other stakeholders can effectively exercise their rights and make use of the mechanisms established to that end under the AI Act. The AI Act also attracts global interest from regulators, academia, civil society and other stakeholders, who are closely monitoring how its rules are being implemented and what tangible impact it has for the EU economy and citizens.

The AI Act entered into force on 1 August 2024 and its provisions on monitoring and enforcement have applied since 2 August 2026. Member States were required to designate their national competent authorities by 2 August 2025. Member States were also required to communicate to the Commission the identity and tasks of those authorities (Article 70(2)), report on their financial and human resources, including an assessment of their adequacy (Article 70(6)), and notify the Commission of their national rules on penalties and other enforcement measures (Article 99(2)).

Regrettably, the necessary national implementation measures do not appear to have been put in place in your Member State by the aforementioned deadlines.

Effective monitoring and enforcement of the AI Act rely to a significant extent on the national competent authorities and national enforcement structures. Against this background, I would like to invite Estonia to proceed with completing the national implementation of the AI Act

without undue delay. This notably includes setting up effective market surveillance structures, designating authorities with the necessary powers and resources to perform such tasks, putting in place procedures for the designation and notification of conformity assessment bodies, laying down rules on penalties, and other enforcement measures. In parallel, I encourage your Member State to advance preparations to meet the obligation to have an operational AI regulatory sandbox by 2 August 2027.

Should your Member State have already fulfilled the aforementioned obligations, contrary to our current understanding, I would be grateful if you could inform my services at CNECT-A2@ec.europa.eu by 30 November 2026 and provide the relevant legal acts and supporting information to enable us to update our assessment.

The Commission is fully mobilised and will continue its intense efforts to ensure that the AI Act is implemented and enforced swiftly and effectively. I count on your close cooperation in this endeavour. The Commission also remains ready to take further action, including infringement proceedings against Member States, where necessary, to ensure that the AI Act is properly implemented and can be effectively enforced.

My services stand ready to support you in all your preparations for the appointment and empowerment of the national competent authorities and the preparation of national laws on penalties and any other AI Act-related matters. In my services, Paul-John Loewenthal (Paul-John.Loewenthal@ec.europa.eu), Henrik Trasberg (Henrik.Trasberg@ec.europa.eu) and Maria Koutsoupia (Maria.Koutsoupia@ec.europa.eu) are at your disposal for any clarifications you may need.

The AI Act's effective enforcement rests on close cooperation between Member States and the Commission. Together, we must now make this framework fully operational and ensure coherent, coordinated and robust enforcement across the Union.

Yours faithfully,

Roberto Viola

Electronically signed on 11/11/2026 10:54 (UTC+01) in accordance with Article 11 of Commission Decision (EU) 2021/2121